

GMP Clearance: How We Got Here and Where We Are Headed

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GMP FORUM 2024



Australian Government
Department of Health and Aged Care
Therapeutic Goods Administration

tga.gov.au

Agenda

- What it is and why it's needed
- How we got here - 2016 to 2020
- How we got here - 2020 to 2024
- Where are we now?
- Where we are headed



Knowledge check

What is GMP Clearance?

1. A virtual inspection of an overseas manufacturer using real time interactive elements (live interviews, facility video tours)
2. A desk-top evaluation of an overseas manufacturer that doesn't use Inspection Reliance
3. A desk-top evaluation of an overseas manufacturer that uses Inspection Reliance
4. I don't really understand what GMP Clearance is



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The same QR code will be used throughout the session

Knowledge check

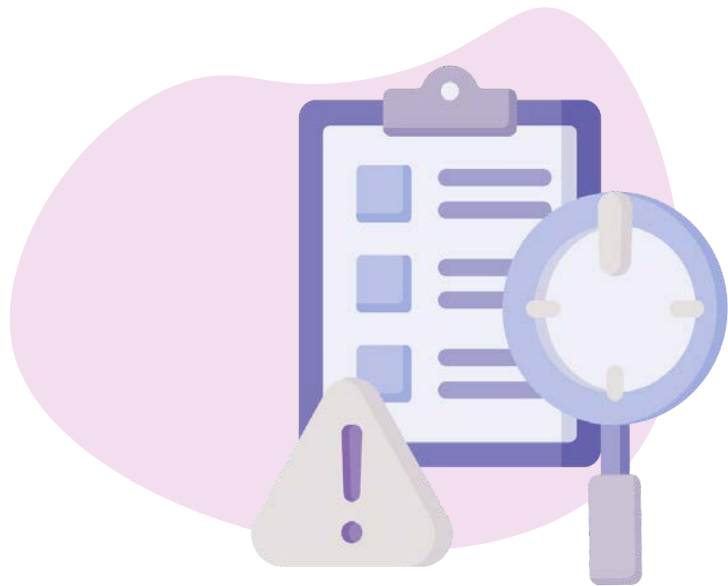
Why is GMP Clearance required in the Australian Regulatory Framework?

1. To satisfy the legislative requirements for the evaluation and listing of medicines under the Therapeutic Goods Act
2. To replicate the Australian licensing scheme for overseas manufacturers supplying Australia
3. To ensure overseas manufacturers for clinical trial product meet GMP
4. I don't know why Australia requires GMP Clearance



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What is it and why is it required?



Desktop Inspection Reliance Evaluation of GMP evidence

- An onsite inspection conducted by trusted partner agency forms the basis of a desktop Inspection Reliance Evaluation (IRE)
- Extent of additional data required from manufacturer or sponsor/Marketing Authorisation (MA) applicant or holder depends on multiple factors
- More product-focused than inspections as each one is specifically linked to an application for MA
- Issued to Sponsor/MAH only

What is it and why is it required?

Several factors can influence the extent of Australia's inspection reliance

- Evaluation of another regulator's equivalence
- History of collaboration and confidence building
- Type and scope of the bi-lateral agreement – is it binding or non-binding?
- Broader understanding of how each regulatory framework operates
- Alignment where possible or mitigation to address potential risks





What is it and why is it required?

History and overview





- Introduced over 20 years ago
- Required to satisfy Sections 25(1)(g), 26(1)(g) and 26(A)(3) of the Therapeutic Goods Act 1989
- Entire GMP Clearance framework is currently non-statutory
- Fees are prescribed in Therapeutic Goods Regulations 1990
- Influenced by Australia's domestic regulatory framework

What is it and why is it required?

- Australia's regulatory framework influences our risk-based inspection reliance approach
- New inspection tools and methods challenge historical reliance processes
- Complexity in global supply chains and distribution networks
- New and innovative medicines and biologicals (platform technologies)
- Constant evolution of global regulations and GMP guides

GMP Clearance considers these differences, adjusting the level of desk-top evaluation accordingly

Differences in jurisdictions' legislative frameworks

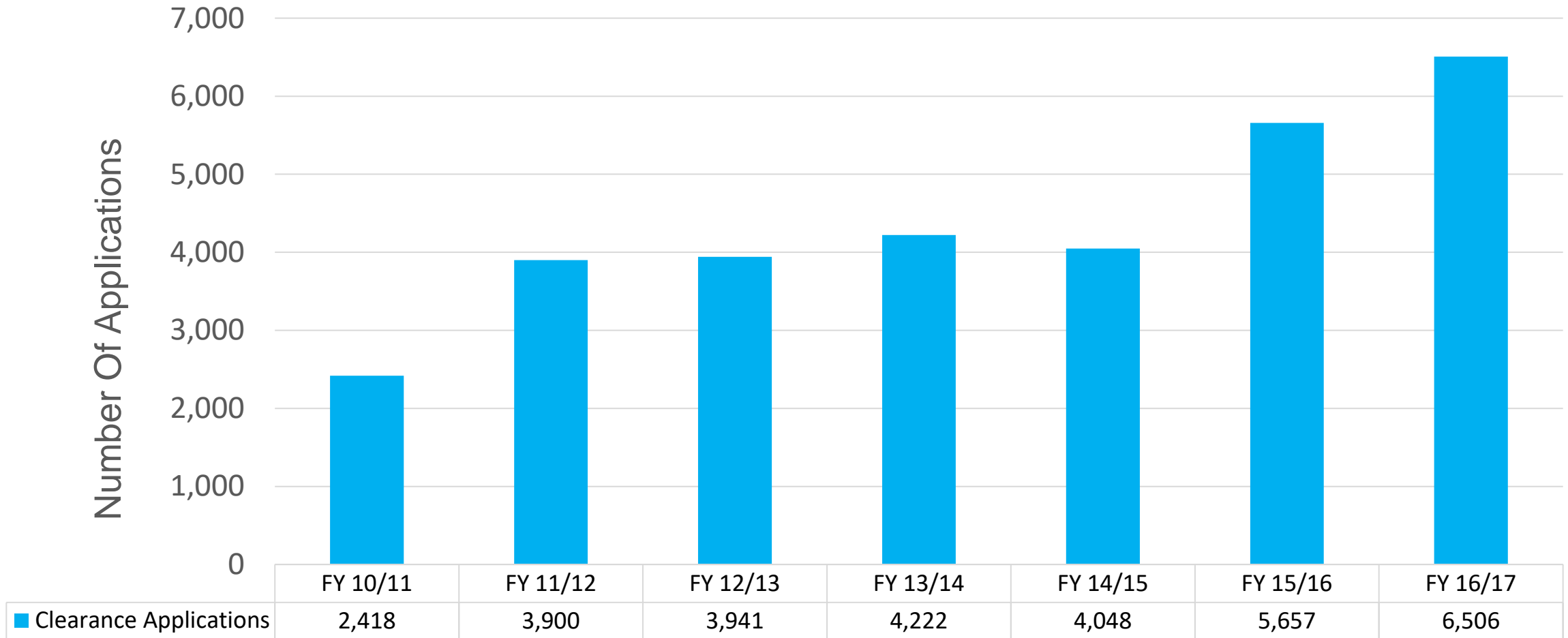
	 EMA	 US FDA	 HC	 TGA
Domestic Manufacturing	✓	✓	✓	✓
Qualified Person Framework	✓	✗	✗	✗
Re-test on Import	✓	✓	✓	✗
Importer (site of physical Importation)	✓	✓	✓	✗
Federal regulation of Distribution and Wholesaling	✓	✗	✓	✗



How did we get here?

How did we get here?

History and overview



How did we get here?

2016 - 2019

2016:

- GMP Clearance team of 4 operations staff and 3 evaluators
- Backlogs everywhere - 90 days to complete a Mutual Recognition Agreement (MRA) application

2018:

- Removed unachievable 'target' timeframes
- Recruited and trained additional resources
- Systematically reduced backlog in each application stream
- Developed 'Interim IT Solution' for application e-forms



How did we get here?

2016 - 2019

- By November 2019 - GMP 'Section' of 20 staff. 5 operations team and 15 evaluators
- No backlogs across all applications streams
- Planned significant reform



How did we get here?

November 2019

- We are now a GMP Clearance **Section** of 20 staff
 - 5 in application receipt
 - 15 in assessment
- No backlogs across the section
- Accurately capturing TGA vs Industry time
- Improved data analytics to ensure no return to backlog





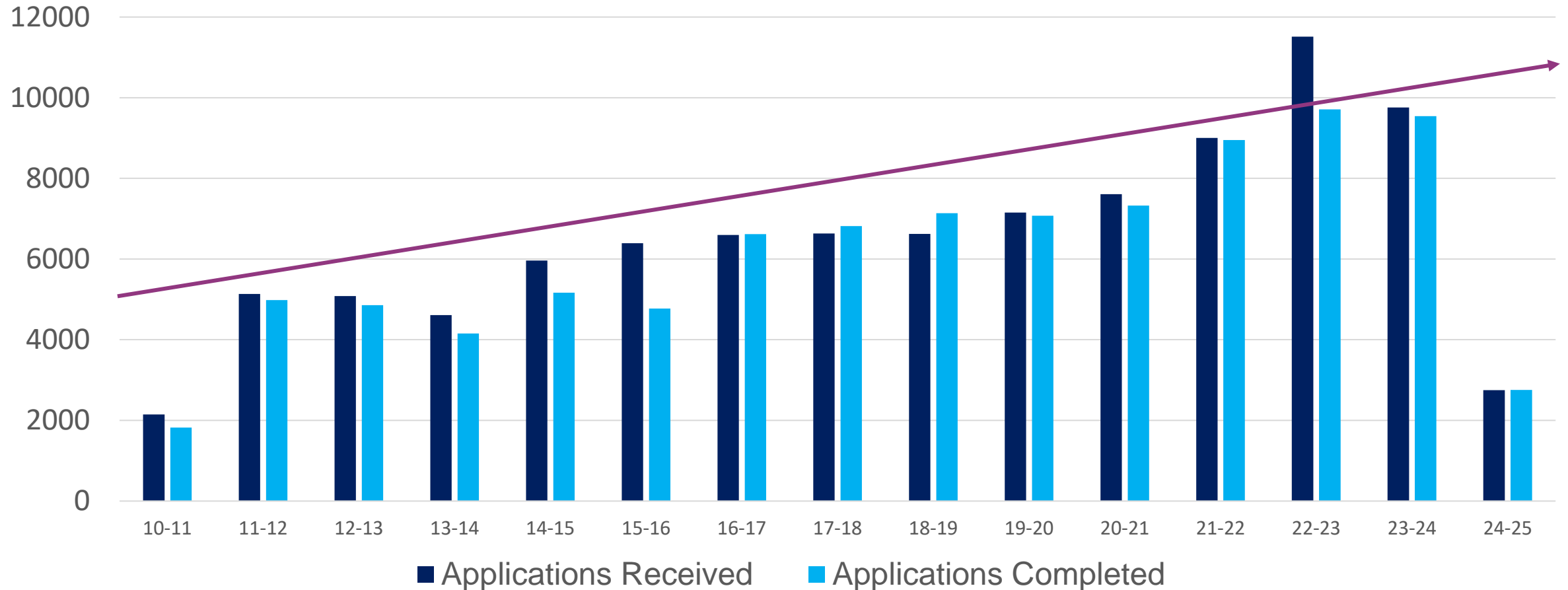
How did we get here?

2020 - 2024

- Significant period of no on-site inspections
- Reduction in 'reliance' aspect of the GMP Clearance framework
- Increased complexity of evaluations
- Flow-on effect of decisions made during early stages of the pandemic
- Prioritisation of Vaccines, treatments and medicine shortages

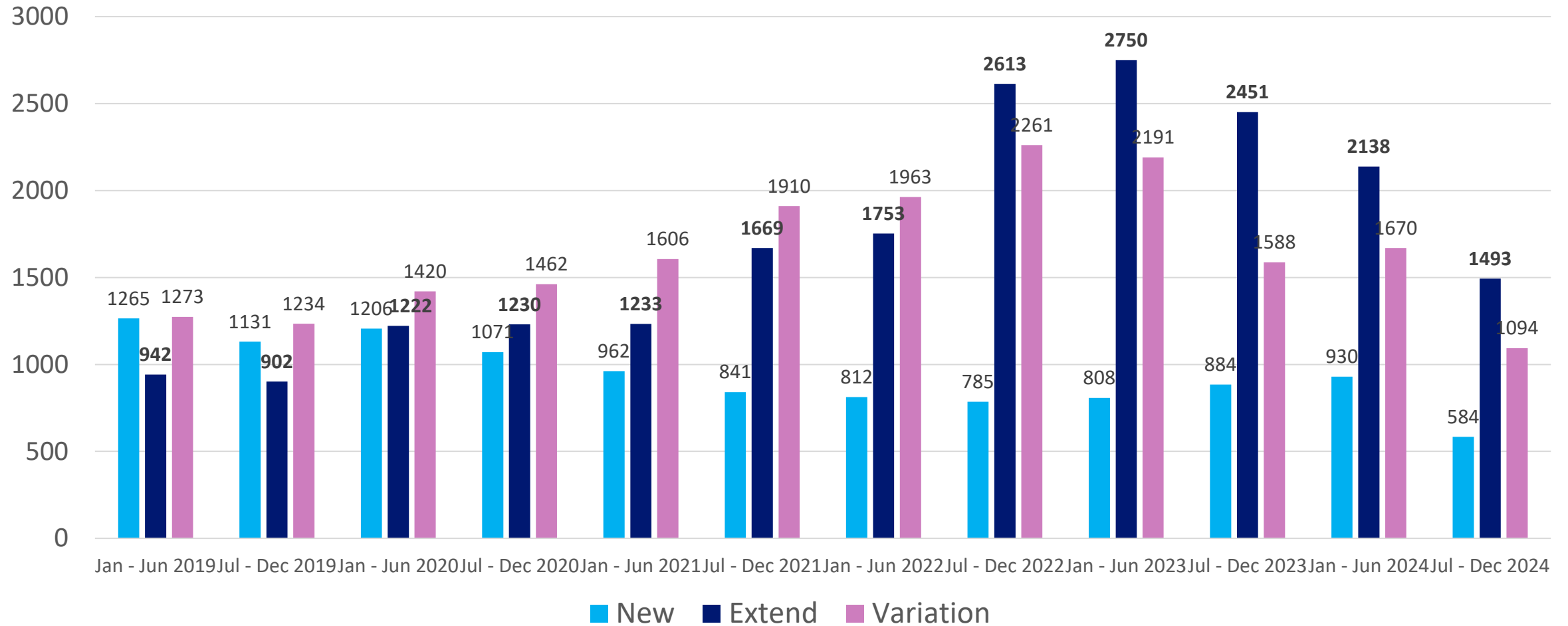
How did we get here?

GMP Clearances received/completed per financial year



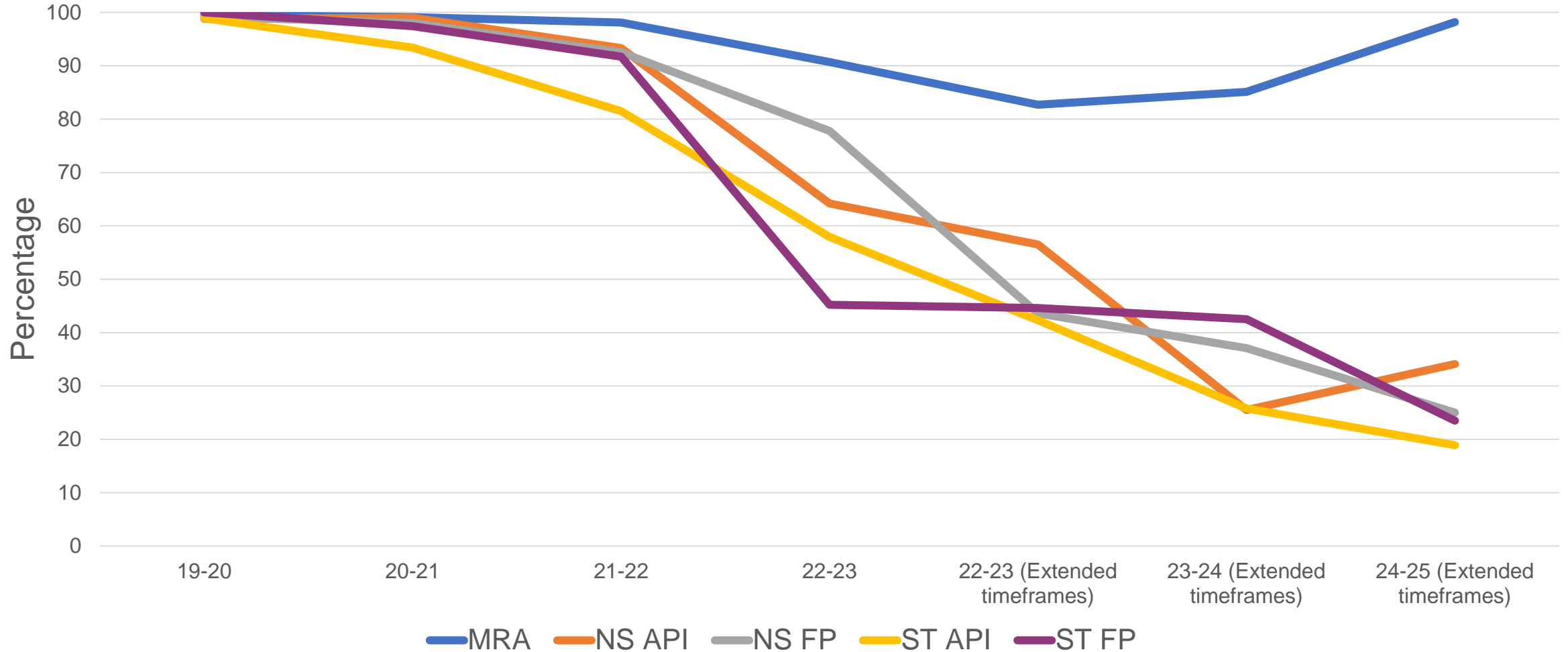
How did we get here?

GMP Clearances received by type



How did we get here?

GMP Clearances completed within 'target' timeframes



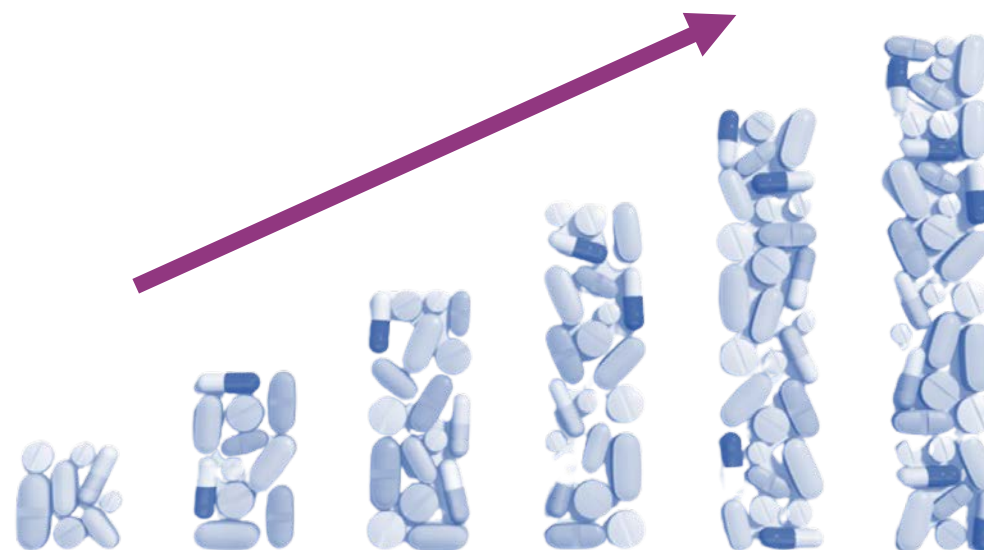
A blue-tinted photograph of several small glass vials in a tray, with a white text box overlaid on the right side. The vials are arranged in a row, and the background is blurred. The text box contains the question "Where are we now?" in a dark blue font.

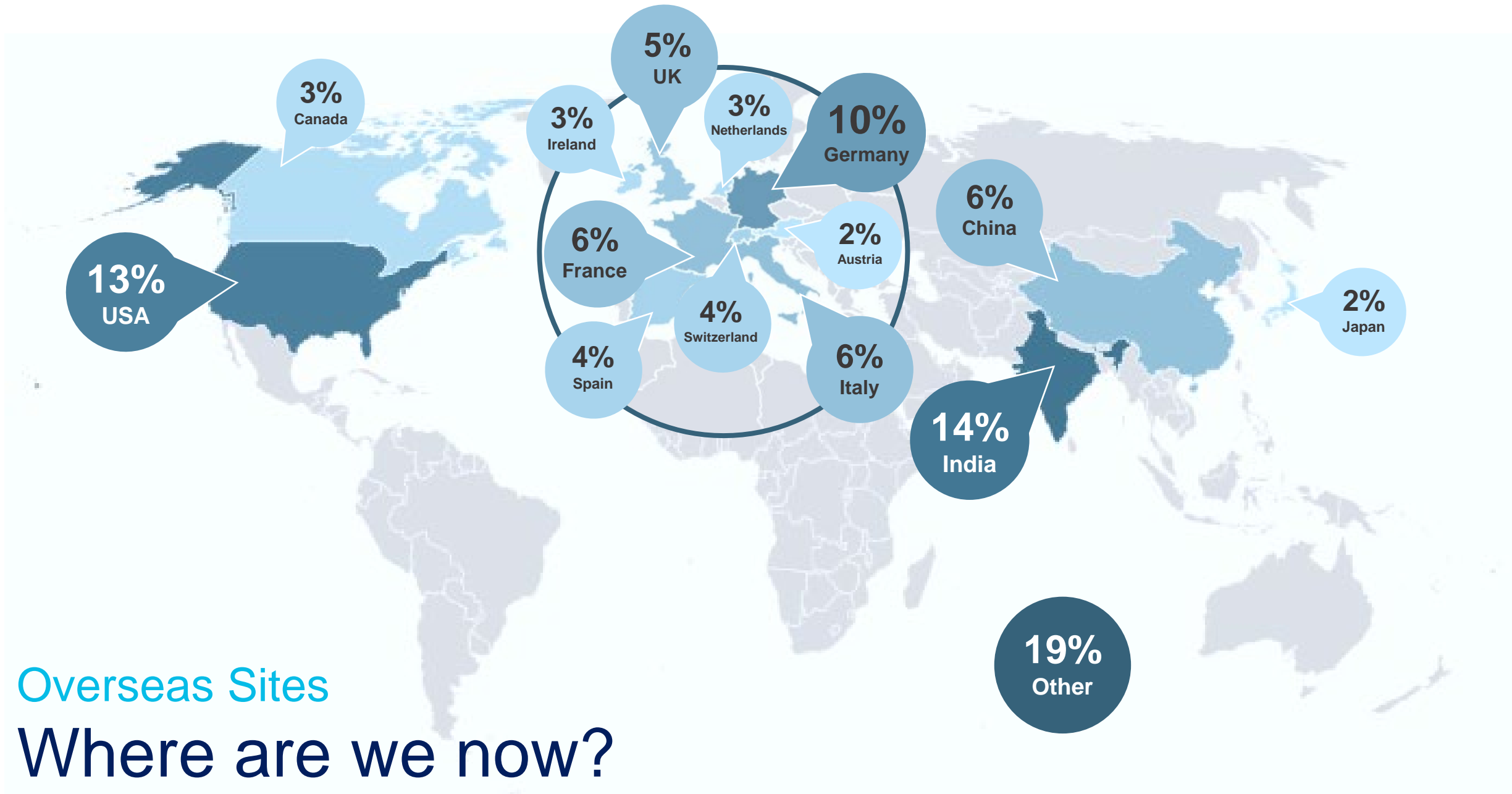
Where are we now?

Where are we now?

But the pandemic is over so.....

- Pandemic is not over for GMP
- 'temporary' arrangements introduced are still in use
- Long term effect on processes, evaluation complexity and timeframes
- Return to a new 'normal' will take a couple of years
- Unprecedented number of medicine shortages



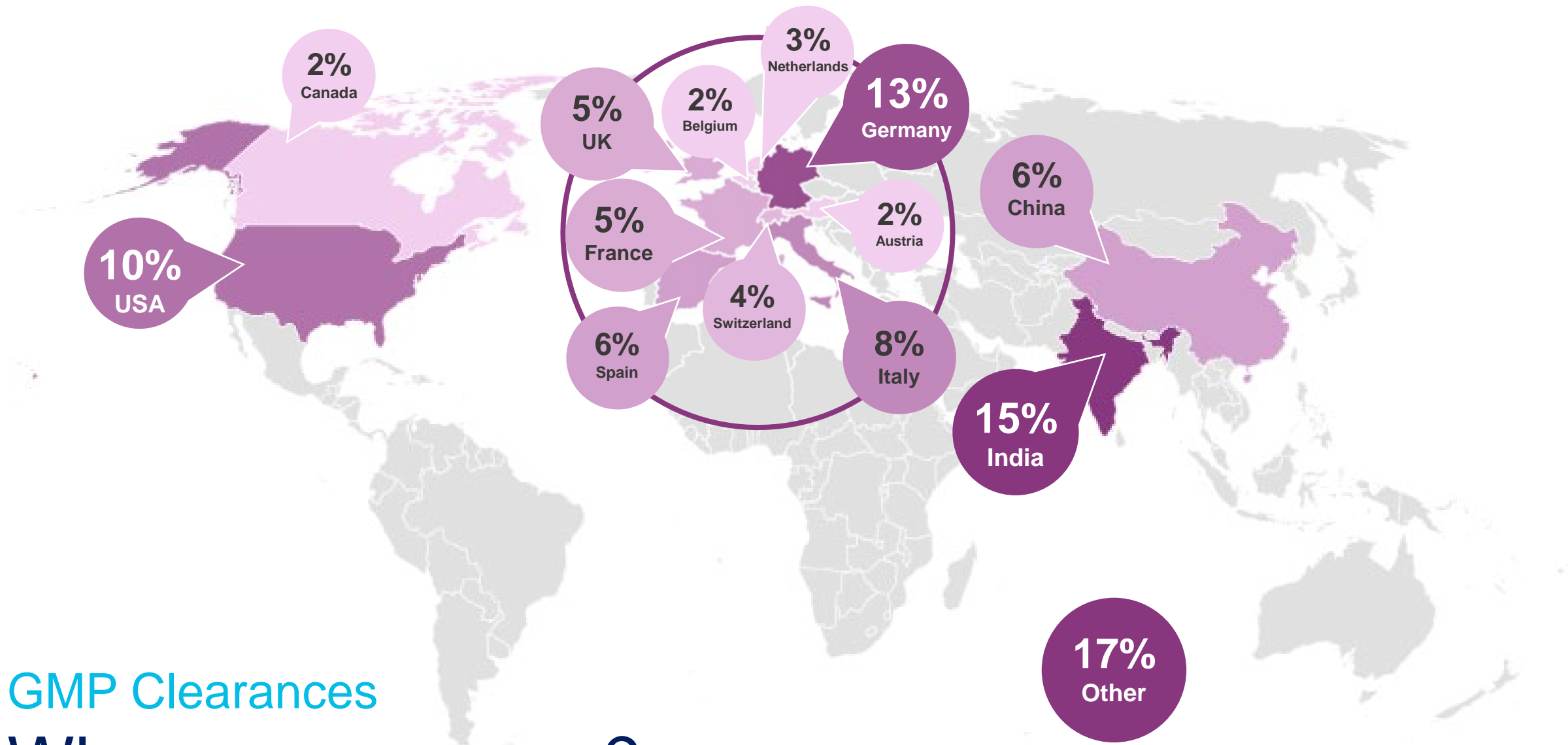


Overseas Sites

Where are we now?

GMP Clearances

Where are we now?



Extension application awaiting assessment 387

Assessment in progress 359

Incomplete application 239

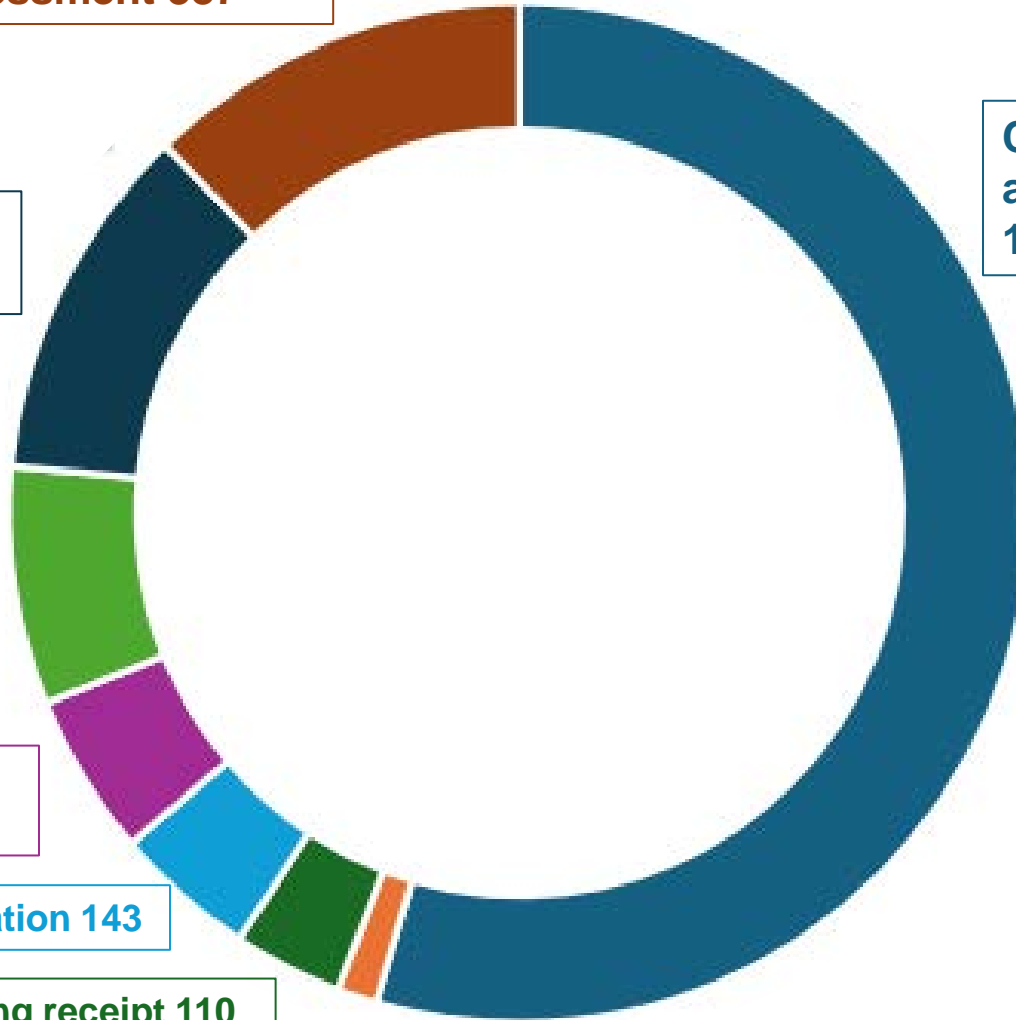
Application awaiting payment 163

Administrative application 143

Application awaiting receipt 110

On hold 40

Complete application awaiting assessment 1728



Where are we now?

Application breakdown



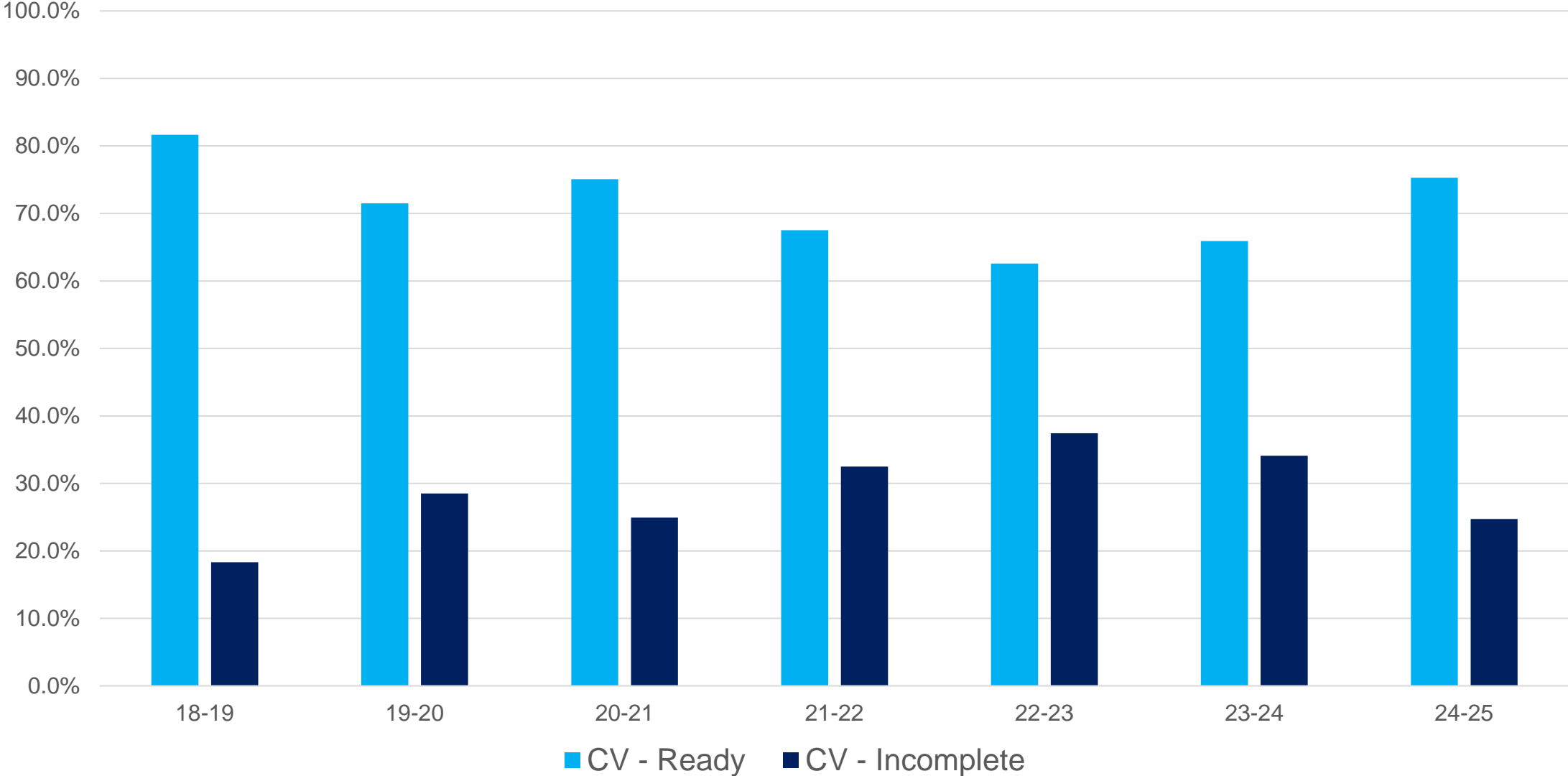
Where are we now?

Current situation

- MRAs, Extensions under control
- Backlogs in all Compliance Verification (CV) streams
- Significant increase in processing times
- Applications continue to be of poor quality
- Competing priorities across industry sectors

Where are we now?

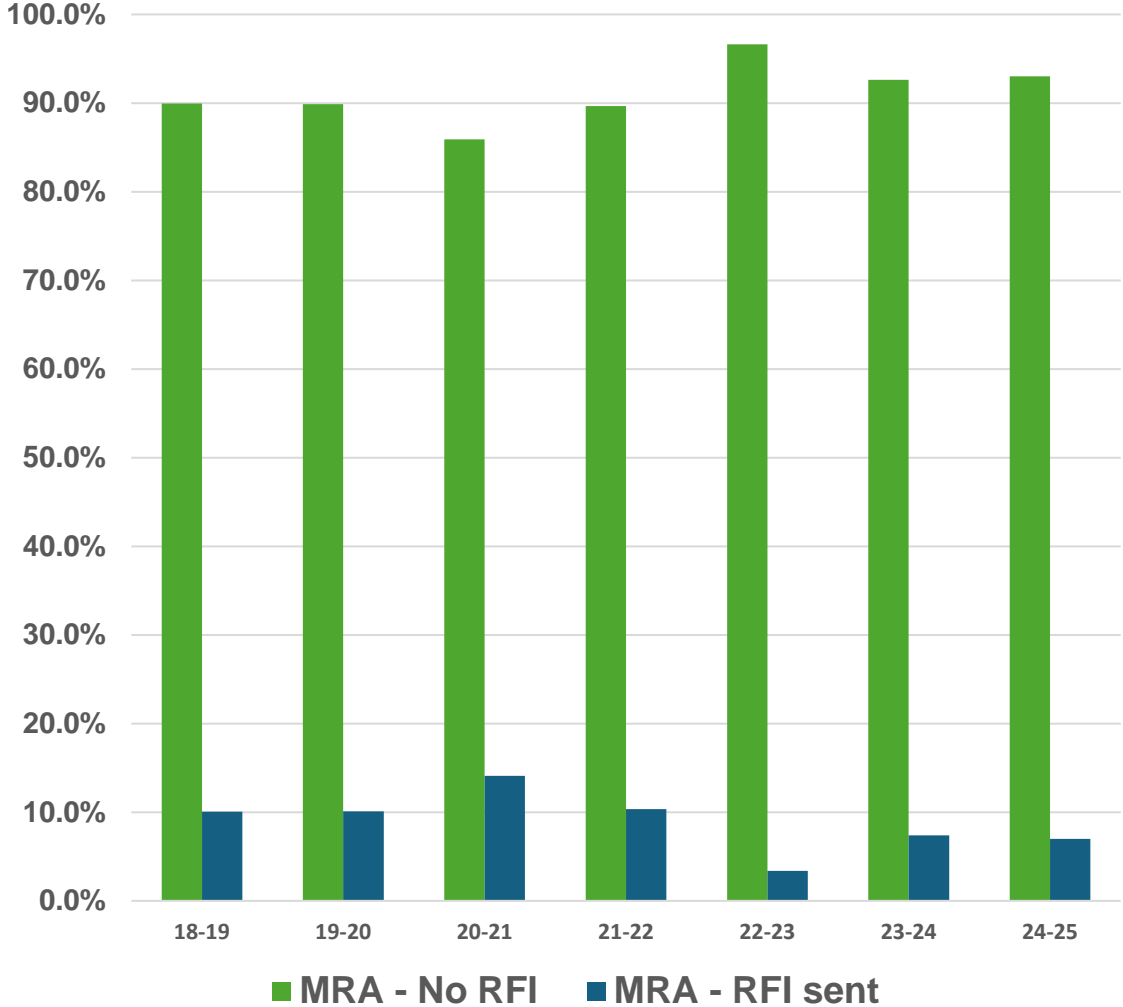
Incomplete applications



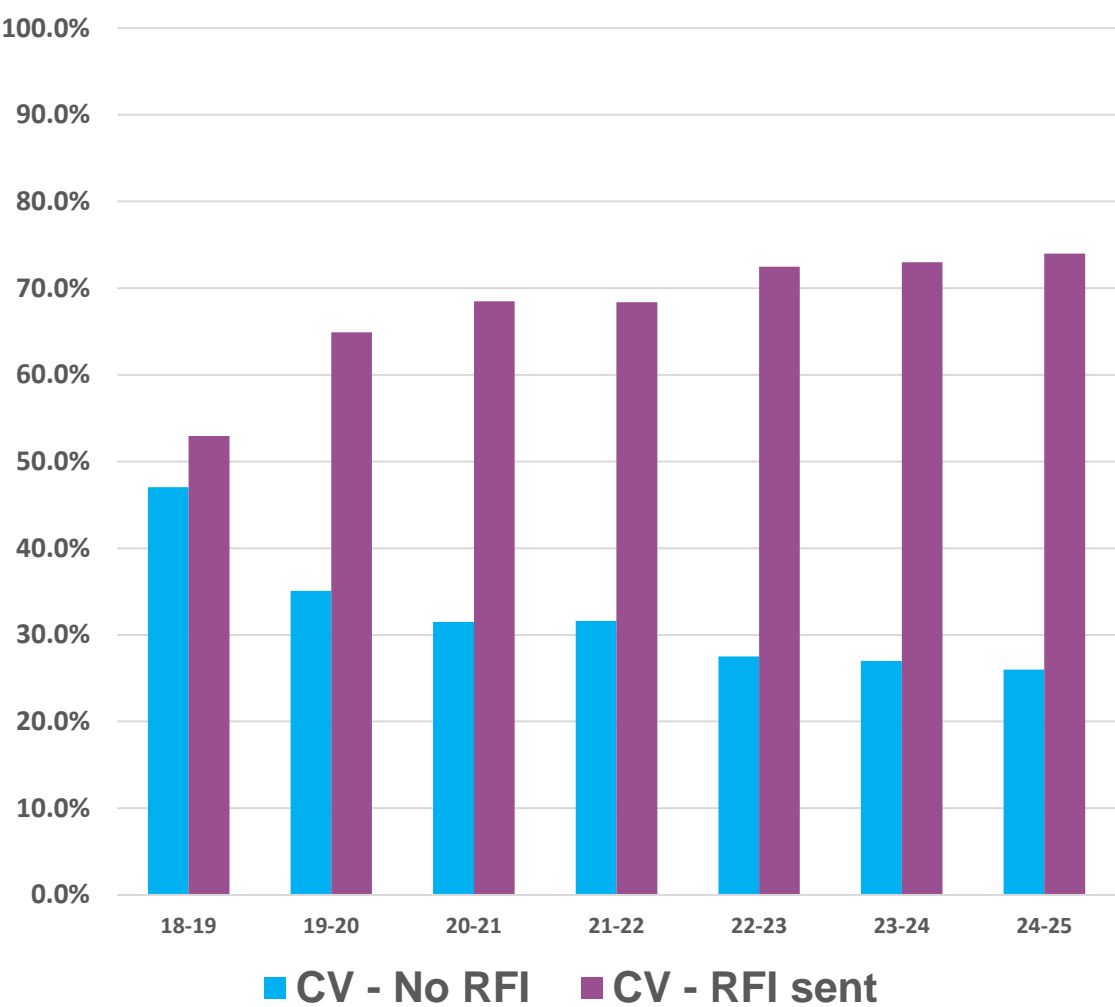
Where are we now?

Requests for Information (RFI)

MRA

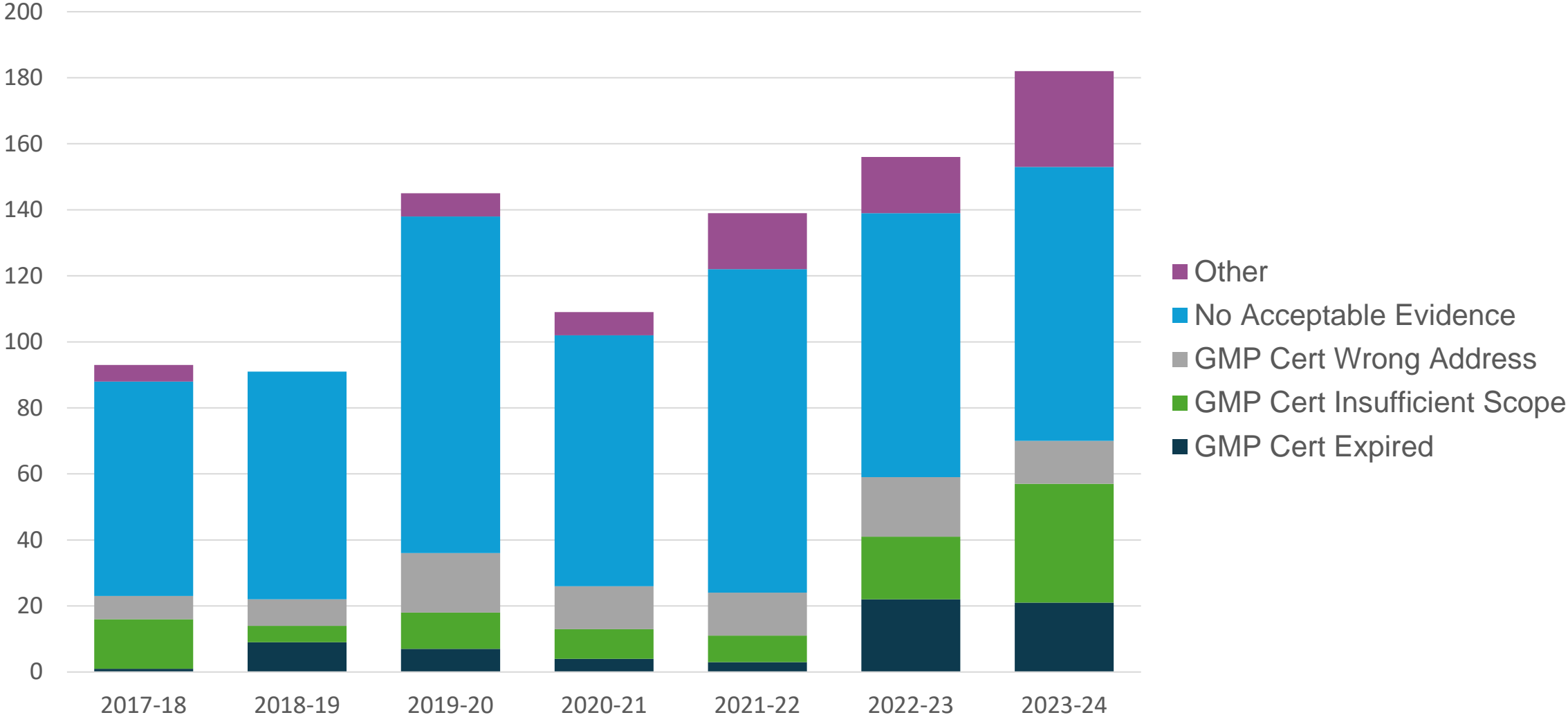


CV



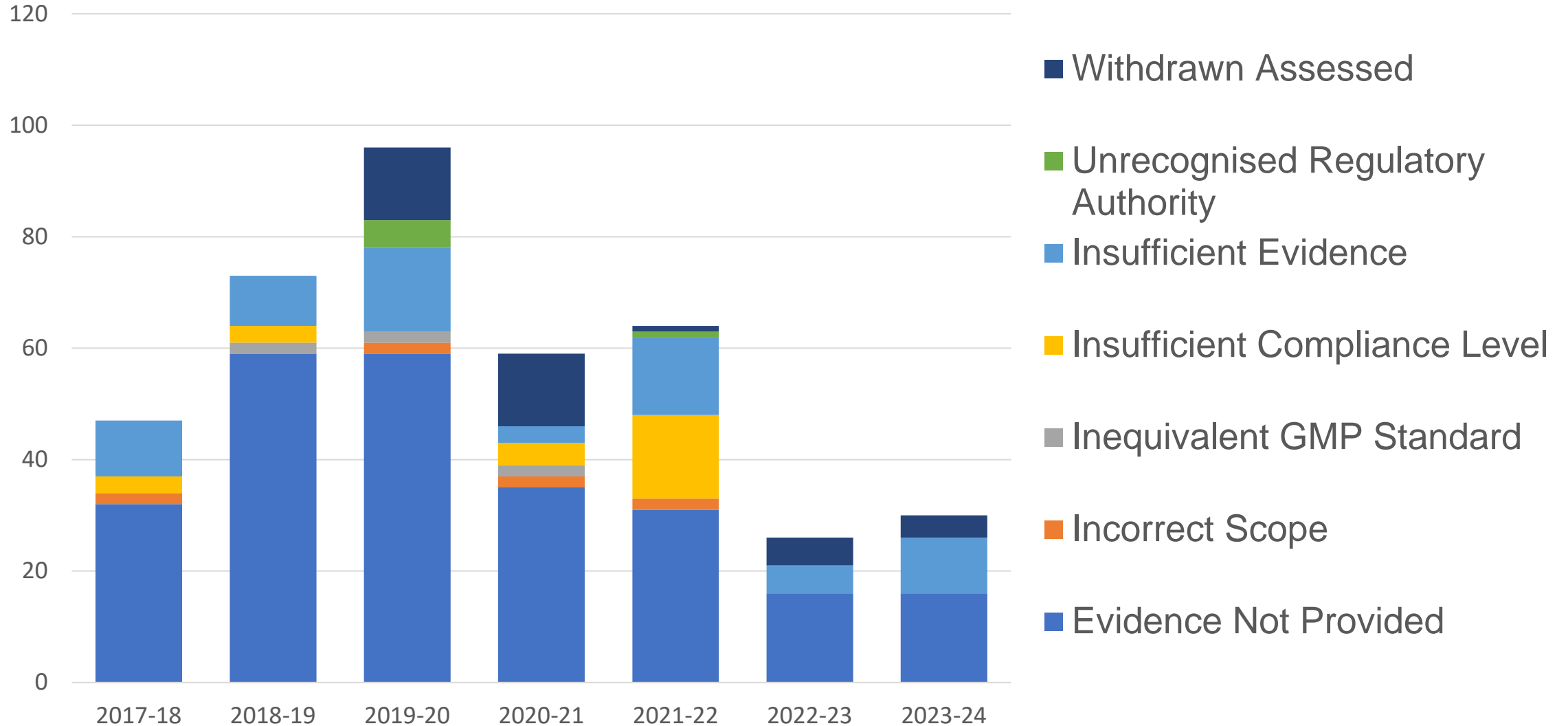
Where are we now?

MRAs Not Issued



Where are we now?

CVs Not Issued





Where are we now?

Competing Priorities

- Medicine Shortages, Section 19A
- New listings (Complementary medicines and export only)
- Non-prescription medicines (OTC)
- Transfers of sponsorship
- COR-A, COR-B, priority and provisional pathways
- NCE, NBE, Project Orbis
- CAT3 variations
- International submissions (Access consortium)
- Medical devices

Scenario

Ranking priorities – Round 1

The TGA has received 5 urgent requests from Sponsors to prioritise their GMP Clearance applications.

Rank the applications in order of priority to be evaluated with number 1 being the highest priority and number 5 being the lowest priority.

- **Sponsor 1** – The GMP Clearance is required to allow the **listing of a new complementary medicine**. Not listing the medicine in the next few weeks will potentially put the company out of business. The Sponsor has indicated they have re-mortgaged their house to set-up the company to supply this product.
- **Sponsor 2** – The GMP Clearance is required to allow the submission of a **Non-prescription (Over the Counter) medicine application**. If the submission is not submitted in a few weeks, the company will miss out on a tender process to supply medicines nationwide in supermarkets and financially impact the company.
- **Sponsor 3** – The GMP Clearance is required to allow the submission of a **CAT 3 variation to add a new manufacturing site for fentanyl**. Delays with the variation will result in the sponsor reporting a potential medicine shortage notification.
- **Sponsor 4** – The GMP Clearance is required to mitigate a reported **medicine shortage of oral antibiotic amoxicillin used to treat infections in children**.
- **Sponsor 5** – The GMP Clearance is required for the delegate to make a decision on the **approval of a new cancer treatment (CAT 1) application** that has already received positive outcome from the Advisory Committee on Medicines (ACM).



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Scenario

Ranking priorities – Round 2

The TGA has received 5 urgent requests from Sponsors to prioritise their GMP Clearance applications.

Rank the applications in order of priority to be evaluated with number 1 being the highest priority and number 5 being the lowest priority.

- **Sponsor 1** – The GMP Clearance is required to allow the **listing of a new complementary medicine**. Not listing the medicine in the next few weeks will potentially put the company out of business. The Sponsor has indicated they have re-mortgaged their house to set-up the company to supply this product.
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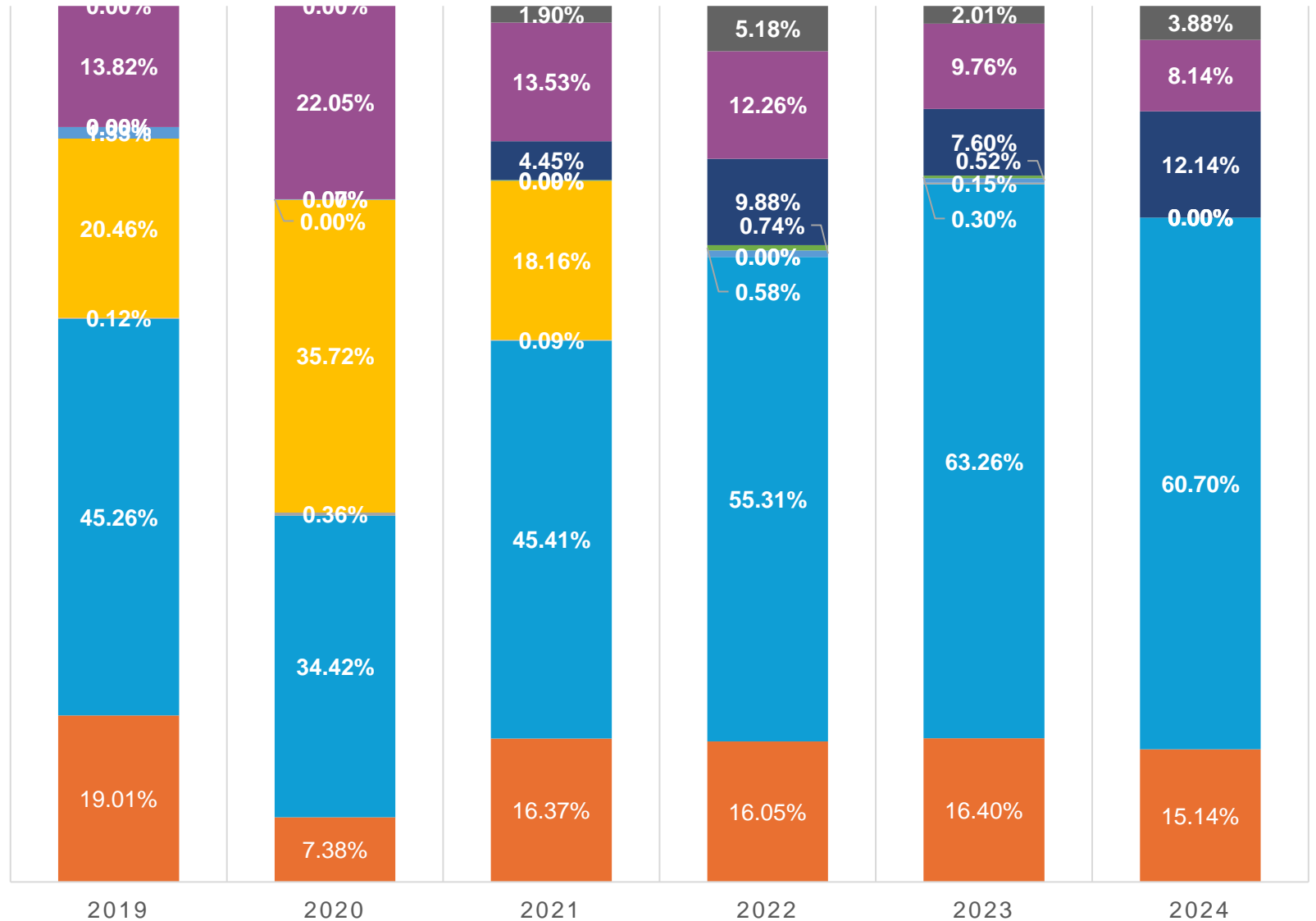


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Where are we now?

Medicine Shortages

- Unexpected increase in demand due to other sponsors unable to supply
- Unexpected increase in consumer demand
- Transport / Logistic issues / Storage capacity issues
- Seasonal depletion of stock
- Product Recall
- Other
- Not Provided
- Manufacturing
- Commercial changes / Commercial viability

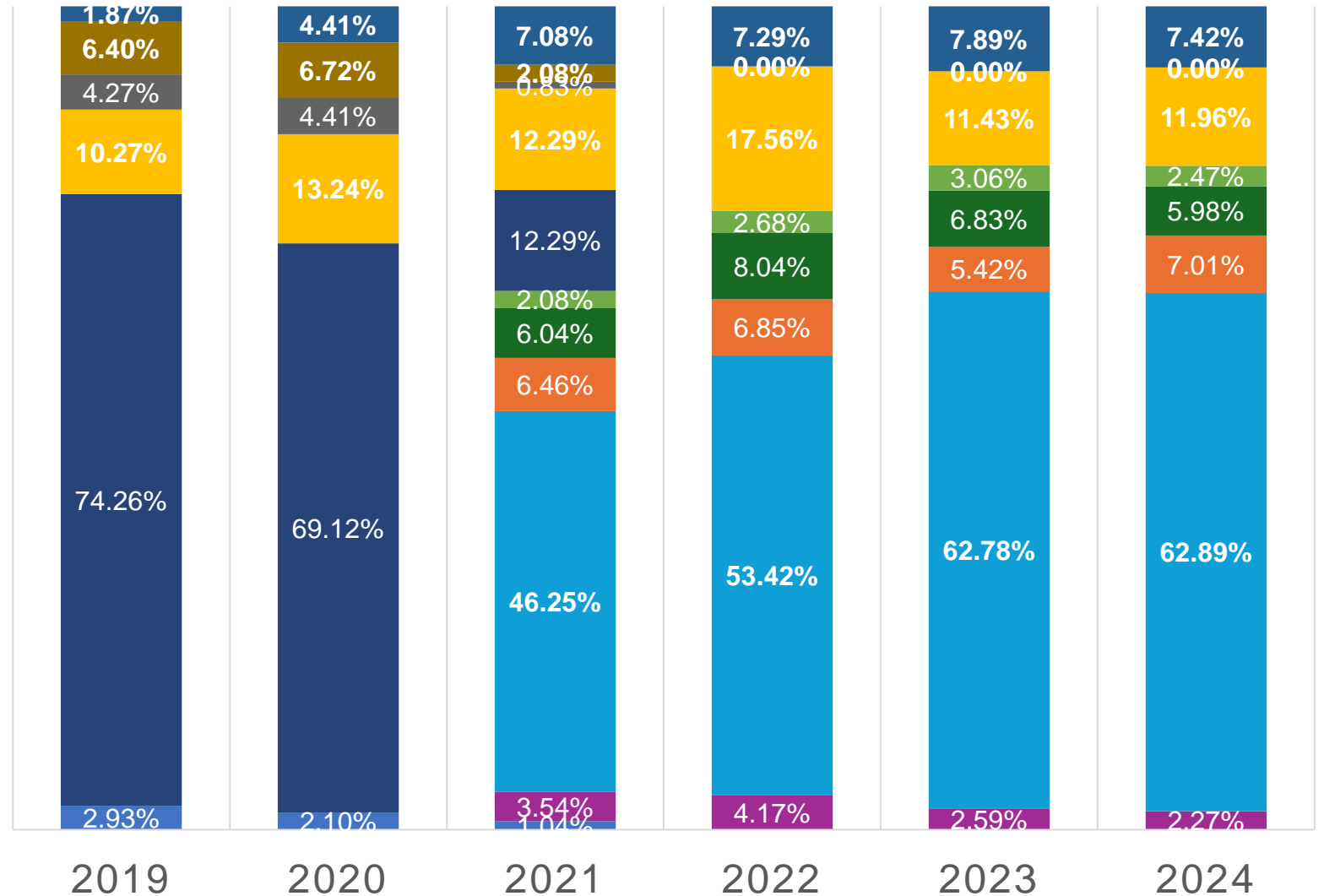


Where are we now?

Medicine Shortages

Medicine shortages - manufacturing

- Regulatory Delays in Manufacturing Site
- Production Problems during Manufacture
- Production Problems after Manufacture
- Problem with Sourcing / Importing API
- Other
- Issues/delays with sourcing other starting materials/components
- Issues/delays with product release
- Issues/delays with packaging and/or labelling
- Issues/delays with finished product manufacturing



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GMP clearance Sponsor Information Dashboard (SID)

SID provides industry with information about current processing times, workload, priorities, and key messages for GMP clearance applications.

Last updated: 8 October 2024

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We are currently experiencing extremely high volumes of GMP clearance applications resulting in delayed processing. The tables below provide an overview of current processing times and applications on hand for GMP Clearances.

The data will be updated monthly to ensure it remains current.

GMP clearance current processing timeframes

Currently it takes us the following number of working days to assess 90 percent of applications.

24	324	413
MRA	CV: Non-Sterile API	CV: Non-Sterile Finished Product
283	442	
CV: Sterile API	CV Sterile Finished Product	

Manufacturing
Biologicals, blood and tissues and advanced therapies

GMP Clearance Sponsor Information Dashboard (SID)

- Manufacture a medical device >
- Medicinal cannabis manufacturing
- Manufacture a medicine >

Where are we now?

Sponsor Information Dashboard



Removed 'target' timeframes not being met



Replaced with Monthly update of actual processing data



3 month rolling data - 90th percentile



Transparency of work on hand and application breakdown



Information required when requesting prioritisation

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GMP Clearance Sponsor Information Dashboard (SID)

- Manufacture a medical device >
- Medicinal cannabis manufacturing
- Manufacture a medicine >

Word cloud

Do you find the Sponsor Information Dashboard (SID) useful?



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Manufacturing

Biologicals, blood and tissues and advanced therapies

GMP Clearance Sponsor Information Dashboard (SID)

Manufacture a medical device >

Medicinal cannabis manufacturing

Manufacture a medicine >

Word cloud

What other information would you like to see on the Sponsor Information Dashboard (SID)?

Noting there are limitations to data that can be published due to website accessibility requirements.



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Where are we now?

Delivering long term strategic benefits



**Adding more
countries to MRA
pathway**



**Collaboration with international
regulatory partners to:**

Update existing agreements

Create new agreements

Promoting greater inspection reliance

Pilot exciting new initiatives



Where we are headed

Where we are headed

Removing the backlog.....again



Streamlined onboarding & training of GMP evaluators



Take same proven approach as 2016 backlog



Continue to deliver long-term strategic goals



Digital transformation



Where we are headed

GMP Clearance Reforms – Why they're needed



Framework has not changed since 2011



Increasing application volumes



GMP and regulatory framework has evolved



Pandemic has changed the GMP landscape



Need to review of every aspect of the GMP
Clearance framework

IT systems and process

Legislation and policy

Fees and cost recovery

GMP Clearance Reforms

- Broad long-term reform agenda covering all aspects of the GMP Clearance framework
- Several intertwining dependencies
- Industry consultation through GMP Clearance Reforms Working Group (RWG)
- Internal and public consultations as required

Where we are headed

IT systems and process



Improved e-forms
and validation



Better data collection
and product
lodgement system
integration



Overseas
manufacturer
access to new
portal



Better
management of
Letters of Access
(LoA)



Transparency on
application
workflow and
status throughout
process



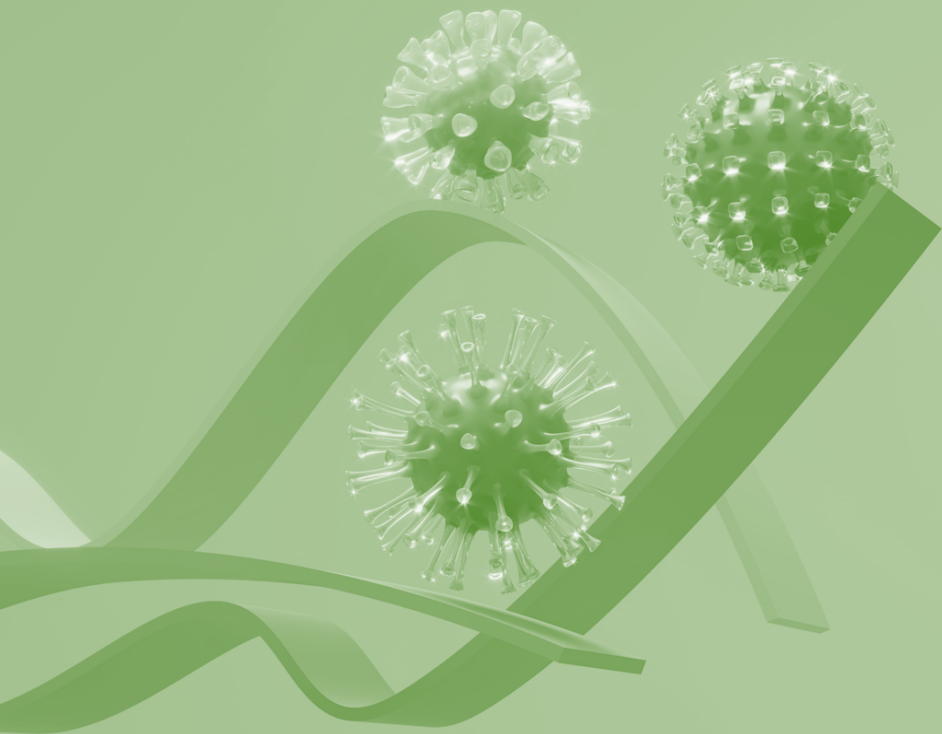
Notifications
through portal



Where are we going?

Legislation, policy, fees and cost recovery

- Review of existing legislation underway
- Any proposed change would require significant consultation
- Review of policy positions to be performed in 2025
- Fees outlined in Therapeutic Goods Regulations 1990 are outdated and don't reflect effort
- Cost-recovery model needs review



Where we are headed

GMP Clearance Reforms Working Group

- **Consists of 6 peak bodies:**

- Complementary Medicines Australia (CMA)
- Generic and Biosimilar Medicines Association (GBMA)
- Medicines Australia (MA)
- Consumer Healthcare Products (CHP) Australia
- Association of Therapeutic Goods Consultants (ATGC)
- Australian Medicinal Cannabis Association (AMCA)

- **Current work - IT and Process**



Word cloud

What would you like to see in future?



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Questions? Hit me!



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